

Message Text

CONFIDENTIAL

PAGE 01 STATE 037316
ORIGIN EUR-12

INFO OCT-01 ISO-00 GSA-02 COME-00 AGRE-00 OTPE-00 DODE-00
DOTE-00 FEA-01 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
SAJ-01 /063 R

DRAFTED BY EUR/RPM:DKINNEY
APPROVED BY EUR/RPM:HA;OLMES
FPA/GSA:FACKERSON
CEP COORDINATING COMMITTEE
DESIRED DISTRIBUTION
GSA/FPA, COMMERCE, MARAD, AGRICULTURE, OTP, DOD, DOT, FEA
-----180844 090771 /21
R 172325Z FEB 77
FM SECSTATE WASHDC
TO USMISSION NATO
INFO ALL NATO CAPITALS

C O N F I D E N T I A L STATE 037316

NATO CAPITALS FOR CEP OFFICER

E.O. 11652: GDS

TAGS: NATO, PORS, SWEL

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP):
SUMMARY US POSITIONS FOR SENIOR CEP COMMITTEE (SCEPC) IN
PLENARY SESSION, FEBRUARY 22-23, 1977

AGENDA ITEM I: SUMMARY RECORD OF LAST PLENARY. APPROVE.

AGENDA ITEM II: THE SCEPC'S METHOD OF WORKING AND ORGANI-
ZATION: PROCEDURES FOR THE NATO CIVIL EMERGENCY PLANNING
AND REVIEW CYCLE .

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 037316

ISSUE FOR DECISION: ACCEPTANCE OF THE REVISED PLANNING
AND REVIEW CYCLE. THE SELECT GROUP OF 1975-76 PROPOSED
A NUMBER OF CHANGES IN THE SCEPC'S METHOD OF WORKING AND
ORGANIZATION. THE CREATION OF A CEP PLANNING AND REVIEW
SYSTEM WAS THE MOST SIGNIFICANT. IN JUNE 1976 THE
INTERNATIONAL STAFF WAS INVITED TO DEVELOP PROPOSALS FOR
SUCH A SYSTEM. THE FIRST DRAFT WAS ADDRESSED AT THE

NOVEMBER 1976 PLENARY AND THE CURRENT DOCUMENT RESULTED FROM THAT DISCUSSION. THE CHAIRMEN OF THE P0&CS HAVE SINCE PROPOSED SEVERAL CLARIFICATIONS.

U.S. POSITION: ACCEPT REVISED DOCUMENT WITH PROPOSED CHANGES 0Y PB&C CHAIRMEN.

AGENDA ITEM III: DRAFT GUIDANCE FOR CEP 0Y THE COUNCIL IN MINISTERIAL SESSION

ISSUES FOR DECISION: (A) APPROVAL OF TH- DRAFT GUIDANCE FOR SUBMISSION TO THE COUNCIL IN PERMANENT SESSION.
(B) INVITE P0&CS TO PREPARE THE APPROPRIATE DRAFT WORK PROGRAMS FOR SUBMISSION IN TIME FOR FINAL SCEPC APPROVAL AT JUNE 1977 PLENARY.

US POSITION: APPROVE THE DRAFT GUIDANCE (SUBJECT TO U.S. PROPOSED REVISIONS)AND INVITE THE PLANNING BOARDS AND COMMITTEES (PB&CS) TO PREPARE WORK PROGRAMS FOR SCEPC APPROVAL IN JUNE. THE U.S. PROPOSED REVISIONS ARE DESIGNED TO TIGHTEN UP THE GUIDANCE TO MAKE IT MORE SPECIFIC. U.S. POLICY IS TO INJECT DISCIPLINE INTO CEP. THIS HAS NOW BEEN GENERALLY ACCOMPLISHED WITH THE ACCEPTANCE OF A NEW PLANNING SYSTEM. T;E DOCUMENT UNDER ITEM III IS THE FIRST GUIDANCE PAPER TO BE DEVELOPED UNDER T'E NE' SYSTEM. THE NETHERLANDS REMAIN CONCERNED OVER NATO "DIRECTIVES" TO INDIVIDUAL NATIONS AND WISH TO COOPERATE ON THEIR OWN TERMS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 037316

AGENDA ITEM IV: BACKGROUND REPORT FOR MINISTERS ON SCOPE AND NATURE OF CEP

ISSUE FOR DECISION: THE PROVISION TO T;E COUNCIL OF DOCUMENT ON THE SCOPE AND NATURE OF CEP. THE INTERNATIONAL STAFF FELT THAT IT WOULD BE DESIRABLE, IN SENDING THE PROPOSED CEP GUIDANCE TO THE COUNCIL, TO EXPLAIN THE WIDE SCOPE OF CEP RESPONSIBILITIES TO THOSE NOT NORMALLY ASSOCIATED WITH CEP WORK.

US POSITION: THE US CANNOT AGREE TO LANGUAGE IN THE DOCUMENT REGARDING T;E "COVERT" UPGRADING OF CIVIL PREPAREDNESS IN A PRE-HOSTILITIES ENVIRONMENT. EITHER OVERT OR COVERT PREPARATIONS MAY BE APPROPRIATE DEPENDING ON WHAT,IF ANY, "POLITICAL SIGNALS" WE WISH TO SEND. WE WILL AGREE TO, BUT NOT TAKE THE LEAD IN, MAKING THE DOCUMENT AN INTERNATIONAL STAFF "PAPER, AND NOT A "REPORT". CHANGES WILL BE NECESSARY IF THE DOCUMENT REMAINS A "REPORT" FOR FORMAL SCEPC ENDORSEMENT.

AGENDA ITEM V: MILITARY AND CIVIL-MILITARY EXERCISES.

U.S. POSITIONS:

WINTEX-77 (MARCH 1977): FAVOR PARTICIPATION OF THE CEP

DIRECTORATE AND PARTICIPATION BY CELLS REPRESENTING CIVIL AVIATION AND SHIPPING CIVIL WARTIME AGENCIES. IN WASHINGTON, THE SEVEN CEP AGENCIES OF THE USG WILL PARTICIPATE FROM THEIR OWN LOCATIONS DURING DUTY HOURS THROUGH A 24-HOUR STATE CELL AT THE PENTAGON. (MARAD WILL PLAY AT NORFOLK.)

HILEX-8 (MARCH 1978): FAVOR PARTICIPATION OF CEP DIRECTORATE AND APPROPRIATE ELEMENTS OF NECESSARY NCWAS. ENDORSE PROPOSED CEP PLAY AND AGRICULTURAL/INDUSTRIAL CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 037316

WORKING GROUP. WASHINGTON PARTICIPATION WILL BE SELECTIVE DEPENDING ON AGENCY IN THE CONTEXT OF A 24-HOUR STATE DEPARTMENT CELL; HOWEVER, CARE WILL BE TAKEN SO THAT MAJOR PARTICIPATION CAN BE DEVELOPED FOR THE 1979 EXERCISE.

AGENDA ITEM VI: CRISIS REINFORCEMENT CONCEPT

ISSUE FOR DECISION: DURING THE PAST YEAR THERE HAS BEEN INCREASED EMPHASIS ON DEVELOPING AND AMPLIFYING PLANNING FOR THE REINFORCEMENT OF EUROPE; BETTER CIVIL-MILITARY COOPERATION; AND INCREASING CONCERN OVER A POSSIBLE DECREASE IN WARNING TIME AVAILABLE BEFORE ANY OUTBREAK OF HOSTILITIES. THE SCEPC HAS THE OPPORTUNITY TO SEIZE THE REINFORCEMENT ISSUE . THIS IS A VITAL AREA IN WHICH TO RIGHT THE IMBALANCE BETWEEN CIVIL AND MILITARY PLANNING.

U.S. POSITION: THE WAY TO DO SO IS BY DETAILED TASKING UNDER THIS ITEM OF THREE PB&CS: CIVIL AVIATION PLANNING COMMITTEE (CAPC), PLANNING BOARD FOR EUROPEAN INLAND SURFACE TRANSPORT (PBEIST), AND PLANNING BOARD FOR OCEAN SHIPPING (PBOS) OR THEIR AD HOC GROUPS.

AGENDA ITEM VII: FLEXIBILITY OF NATO SUPPLY ARRANGEMENTS AND TERMS OF REFERENCE FOR THE CENTRAL SUPPLIES AGENCY (CSA)
(CSA)

ISSUE FOR DECISION: EXPLICIT INCORPORATION INTO THE CSA TERMS OF REFERENCE OF A CRISIS ROLE AND CAPABILITY.

U.S. POSITION: US POLICY FOR TWO YEARS HAS BEEN THAT "FLEXIBILITY" IS REQUIRED IN ACTIVATING THE CIVIL AGENCIES AS AND WHEN THE NAC DECIDES, RATHER THAN ONLY AND LITERALLY IN "WARTIME". WE HAVE BEEN THE LONE VOICE FOR A CRISIS ROLE FOR THE NCWA. THE REJOINDERS ON THE CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 037316

PART OF OTHER NATIONS WERE THAT THE NATO CIVIL WARTIME AGENCIES, AS THEIR NAME STATES ARE "WARTIME" AGENCIES; NO

ONE COULD PRECISELY DEFINE "CRISIS", AND THEREFORE NO ONE KNEW PRECISELY TO WHAT THEY MIGHT BE COMMITTING THEMSELVES; AND THE DECISION ON ACTIVATION BELONGED TO THE COUNCIL AND IF THE COUNCIL FELT UNANIMOUSLY THAT ACTIVATION WAS WARRANTED DURING A CRISIS IT COULD BE ACCOMPLISHED. TO SATISFY SCEPC GUIDANCE FOR MAXIMUM FLEXIBILITY IN THE NCWA, A CRISIS ROLE MUST BE EXPLICITLY STATED IN THE CSA'S TERMS OF REFERENCE: "THE CSA IS DESIGNED PRIMARILY TO FULFILL ITS MISSION IN WAR; BUT THE AGENCY OR ELEMENTS OF IT, MAY BE BROUGHT INTO OPERATION IN A CRISIS AS MAY BE DIRECTED BY THE COUNCIL."

FYI: DETAILS OF POSITIONS ARE CONTAINED IN US DELEGATION POSITION PAPERS. THESE WILL BE POUCHED FOR INFO TO CEP OFFICERS IN CAPITALS. END FYI.
HARTMAN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: EMERGENCY PLANNING, MILITARY POLICIES, MILITARY PLANS
Control Number: n/a
Copy: SINGLE
Sent Date: 17-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE037316
Document Source: CORE
Document Unique ID: 00
Drafter: DKINNEY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770058-0417
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770229/aaaabaht.tel
Line Count: 200
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: f1affc4-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 30-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3288238
Secure: OPEN
Status: NATIVE
Subject: NATO CIVIL EMERGENCY PLANNING (CEP): SUMMARY US POSITIONS FOR SENIOR CEP COMMITTEE (SCEPC) IN PLENARY SESSION, FEBRUARY 22-23, 1977
TAGS: PORS, SWEL, NATO
To: NATO BRUSSELS
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/f1affc4-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009